

Refer to Legislative Secretary

DEC 3 0 1999

The Honorable Antonio R. Unpingco Speaker I Mina'Bente Singko na Liheslaturan Guåhan Twenty-Fifth Guam Legislature Guam Legislature Temporary Building 155 Hesler Street Hagåtña, Guam 96910

OFFICE OF	THE LEGISLATIVE SECRETARY
AN	en en angelengt spoult.
Redahe	Hosnin
Time	4:00 pm
Cate	12.20.99

Dear Speaker Unpingco:

Enclosed please find Substitute Bill No. 348 (LS) "AN ACT TO ADD ARTICLE 1A TO CHAPTER 3 OF TITLE 16 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS", previously vetoed by i Maga'lahen Guåhan, the Governor, and subsequently overridden by i Liheslatura, the Legislature. This legislation is now designated as **Public Law No. 25-96.**

Very truly yours,

Madeleine Z. Bordallo

Maga'Lahen Guåhan, Åkto

Acting Governor of Guam

Attachment:

copy attached for signed bill or overridden bill

original attached for vetoed bill

cc:

The Honorable Joanne M. S. Brown

Legislative Secretary

100530

MINA'BENTE SINGKO NA LIHESLATURAN GUAHAN 1999 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Substitute Bill No. 348 (LS), "AN ACT TO ADD ARTICLE 1A TO CHAPTER 3 OF TITLE 16 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS," returned without approval of *I Maga'lahen Guahan*, was reconsidered by *I Liheslaturan Guahan* and after such consideration, did agree, on the 29th day of December, 1999, to pass said bill notwithstanding the veto of *I Maga'lahen Guahan* by a vote of Twelve (12) members.

Attested: JOANNE M.S. BROWN Senator and Legislative Secretary	ANTONIO R. UNPINGCO Speaker
This Act was received by I Maga'lahen Guahan to 1999, at	his 29 day of Decorber
	Assistant Staff Officer Maga'lahi's Office

1	"Article 1A.
2	Graduated Drivers Licenses.
3	Section 3A100. Legislative Findings and Intent.
4	Section 3A101. Effective Date.
5	Section 3A102. Definitions.
6	Section 3A103. Applicability and Exceptions.
7	Section 3A104. Stage 1: Learner's Permit.
8	Section 3A104a. Administrative Provisions for Stage 1:
9	Learner's Permit.
10	Section 3A105. Stage 2: Intermediate License.
11	Section 3A105a. Administrative Provisions for Stage 2:
12	Intermediate License.
13	Section 3A106. Stage 3: Full Licensure.
14	Section 3A107. Administrative Rules and Regulations.
15	Section 3A100. Legislative Findings and Intent. I Liheslaturan
16	Guåhan finds momentum continues to build for the adoption of
17	graduated driver licensing systems. Recent releases from the National
18	Highway Traffic Safety Administration ('NHTSA') and the National
19	Transportation Safety Board (NTSB') clearly indicate that their
20	programs will emphasize graduated licensing as a measure to improve
21	traffic safety for new drivers and drivers who are under the age of
22	twenty-one (21).
23	The NHTSA encourages states to implement a graduated driver
24	licensing system to ease young drivers and new drivers into the driving

environment through more controlled exposure to progressively more difficult driving experiences or driver licensing stages, prior to full licensure.

Authorities attribute the problems of new drivers, especially younger drivers, to inexperience and inadequate driving skills, excessive driving during high risk hours - especially nighttime, risk-taking, poor judgment and poor decision making. It also is believed that considerable experience is required, after initial licensing, before a new driver achieves dependable driving know-how, skill and judgment.

To address these problems, NHTSA and the American Association of Motor Vehicle Administrators ('AAMVA') developed an entry-level driver licensing system. It consists of three (3) distinct stages, named by the type of license possessed at each stage: learner's permit, intermediate (provisional) license, and full license. Young drivers are required to demonstrate responsible driving behavior in each stage of licensing before advancing to the next. This legislation is modeled after those recommendations.

In recent years graduated and provisional licensing laws have been enacted in several States and the trend is continuing. Several other States have introduced legislation to implement graduated licensing requirements. To be effective, graduated licensing must be coordinated with driver education. Graduated licensing, in combination with improved driver education, holds promise as a way to provide positive incentives for new drivers to drive safely.

It is the intent of *I Liheslaturan Guåhan* to implement Graduated Drivers Licensing for Guam for all new licensees obtaining a drivers license after June 30, 2000. In doing so *I Liheslaturan Guåhan* affirms that a driver's license is a privilege, *not* a right and such privilege, for the safety of all who use our roadways should only be extended through demonstrated driving experience.

Section 3A101. Effective Date. The Graduated Licensing requirements of this Article shall be effective on June 30, 2000.

Section 3A102. Definitions. Definitions as used in this Article include:

- (a) 'Zero Tolerance' for Alcohol means a Blood Alcohol Content ('BAC') of 0.02 percent or less while driving. Although an alcohol free driver is desirable, 0.02% BAC is the accepted level required by the National Highway Traffic Safety Administration to account for certain medical conditions, such as certain forms of diabetes mellitus in which the bodies of some individuals afflicted with this disease may naturally produce small quantities of alcohol during the metabolism of carbohydrates.
 - (b) 'BAC' means Blood Alcohol Content.
- (c) 'Drivers Education' means a course of instruction approved by the Director of the Department of Revenue and Taxation for the purpose of providing prospective licensed drivers with a general knowledge of traffic laws, motor vehicle safety and safe operation of a motor vehicle.

Section 3A103 Applicability and Exceptions. This Article shall apply to all new prospective driver's licensees. The Director of the Department of Revenue and Taxation shall exempt licensees who have received a valid drivers license from any state, territory or possession of the United States or from countries that have been determined use prudent and acceptable drivers licensing standards. All individuals possessing a learner's permit on June 30, 2000, shall be required to complete the licensing requirements of this Article. All license holders under the age of eighteen (18) on June 30, 2000 shall retain their full licensure privileges.

Section 3A104. Stage 1: Learner's Permit. The following are the requirements to obtain and for the use of a Learner's Permit:

- (a) the minimum age for a learner's permit is fifteen and one-half (15 1/2) years, candidates for a Learner's Permit are required to pass vision and written knowledge tests, including rules of the road and traffic signs and signals;
- (b) permit holders under the age of eighteen (18) years must be accompanied by a parent or adult guardian who is a fully licensed driver at all times while driving; (In the event that the permit holder does *not* have a parent or guardian who is a fully licensed driver, that parent or guardian may designate, during the application process for a Learner's Permit, a responsible adult who is a fully licensed driver who either is twenty-one (21) years of age or older, or the permit holder's spouse to accompany the permit holder while driving.);

(c) permit holders over the age of eighteen (18) years must be accompanied by a licensed driver who is either twenty-one (21) years of age or older, or the permit holder's spouse at all times while driving, *except* for United States military personnel while on their work duty schedule or married persons;

- (d) permit holders under the age of eighteen (18) years must have the permit holder's parent, guardian or designee certify that the permit holder has completed at least fifty (50) hours of supervised driving, ten (10) hours of which must be during night hours after 7:00 p.m.; and
- (e) Zero Tolerance for Alcohol: permit holders must *not* have a blood alcohol content that exceeds 0.02 at any time while driving. Permit holders must *not* be at fault in any collision and remain conviction free of all traffic and motor vehicle code violations for six (6) consecutive months to move to Stage 2.

Section 3A104a. Administrative Provisions for Stage 1: Learner's Permit.

(a) The Department of Revenue and Taxation shall ensure that Stage 1 Learner's Permits are distinctive from other driver's licenses, and all vehicles driven by the permit holder must be adequately insured to cover the permit holder for liability consistent with the mandatory liability insurance provisions of Chapter 19 of Title 16 of the Guam Code Annotated.

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Law enforcement officers shall report all violations to the Department of Revenue and Taxation within ten (10) working days of the violation. Upon a receipt of a report of a violation by the Department, the permit holder who has violated any of the provisions of this Act shall not advance to the next stage of licensure for an additional period of six (6) months, subject to the Administrative Rules and Regulations required by this Act.

Section 3A105. Stage 2: Intermediate License. The following are the requirements to obtain and for the use of an Intermediate License:

- the minimum age for an Intermediate License is sixteen (16) years; candidates for an Intermediate License are required to pass a behind-the-wheel, on-road test to obtain an Intermediate License;
- must have completed a Driver's Education course approved by the Department of Revenue and Taxation to obtain an Intermediate license: and
- Zero Tolerance for Alcohol: Intermediate Licensees (c) must not have a blood alcohol content that exceeds 0.02 at any time while driving (Intermediate Licensees under the age of eighteen (18) years must be accompanied by a parent or adult guardian who is a fully licensed driver at all times while driving between the hours of 10:00 p.m. and 6:00 a.m. on weeknights and 12:00 a.m. and 6:00 a.m. on weekend nights, except while driving

to and from work. The driver must show proof of employment. In the event that the Intermediate Licensee does *not* have a parent or guardian who is a fully licensed driver, that parent or guardian may designate, during the application process for an Intermediate license, a responsible adult who is a fully licensed driver who is either twenty-one (21) years of age or older, or the permit holder's spouse to accompany the Intermediate Licensee while driving.);

- (d) Intermediate Licensees over the age of eighteen (18) years must be accompanied by a licensed driver who is either twenty-one (21) years of age or older, or the permit holder's spouse at all times while driving between 12:00 a.m. and 6:00 a.m. nightly, except while driving to and from work (The driver must show proof of employment.); and
- (e) the Intermediate Licensee must *not* be at fault in any collision and remain conviction free of all traffic and motor vehicle code violations for twelve (12) consecutive months to move to Stage 3.

Section 3A105a. Administrative Provisions for Stage 2: Intermediate License. The Department of Revenue and Taxation shall ensure that Stage 2 Intermediate Licenses are distinctive from other driver's licenses, and all vehicles driven by the Intermediate Licensee must be adequately insured to cover the Intermediate Licensee for liability consistent with the mandatory liability insurance provisions of Chapter 19 of Title 16, Guam Code Annotated.

Law enforcement officers shall report all violations to the Department of Revenue and Taxation within ten (10) working days of the violation. Upon a receipt of a report of a violation by the Department, the permit holder who has violated any of the provisions of this Act shall *not* advance to the next stage of licensure for an additional period of six (6) months, *subject* to the Administrative Rules and Regulations required by this Act.

Section 3A106. Stage 3: Full Licensure. The following are the requirements to obtain full licensure:

- (a) a full licensee must be at least Seventeen (17) years of age; and
- (b) must have completed the intermediate licensing stage or be exempt under the provisions of §3A103 as a result of possessing a valid drivers license from any state, territory or possession of the United States, or from countries that have been determined use prudent and acceptable drivers licensing standards, in which case the provisions of Chapter 3 shall apply. The Director may waive the requirements of §§3A104 and 3A105 *if* it can be determined that through prior driving experience, an applicant meets the safe driving experience requirements for full licensure, but may, *however*, require passage of a written examination on the traffic laws of Guam.

The Director of Revenue and Taxation may, upon suspension of any full license by operation of law, require that such licensee upon completion of the suspension period, revert to Stage 2: Intermediate licensing, as a condition for reinstatement of full licensure privileges.

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Section 3A107. Administrative Rules and Regulations.

The Department of Revenue and Taxation and government law enforcement agencies shall develop rules and regulations pursuant to the Administrative Adjudication Law, including provisions of fees charged to Permit Holders and Intermediate Licensees and enforcement of all the provisions of this Act. The Department shall submit such rules and regulations to *I Liheslaturan Guåhan* by March 31, 2000."

Section 2. To facilitate its implementation consistent with the provisions of Article 1 of Chapter 3 of Title 16 of the Guam Code Annotated, the Compiler of Laws is authorized to renumber and codify the provisions of this Act consistent with its intent.

MINA' BL. TE SINGKO NA LIHESLAT LAN GUÅHAN TWENTY-FIFTH GUAM LEGISLATURE

155 Hesler Street, Hagatña, Guam 96910



December 29, 1999

The Honorable Carl T.C. Gutierrez
I Maga'lahen Guåhan
Ufisinan I Maga'lahi
Hagåtña, Guam 96910

Dear Maga'lahi Gutierrez:

Transmitted herewith are Substitute Bill Nos. 217(COR), 289(COR), 305(COR), 244(LS), 348(LS) and Bill No. 303(COR) which were overridden by *I Mina'Bente Singko Na Liheslaturan Guåhan* on December 29, 1999, notwithstanding your veto.

Sincerely,

IOANNE M.S. BROWN

10.55 ph 24 Africk F. Theren

Senator and Legislative Secretary

Enclosure (6)

MINA'BENTE SINGKO NA LIHESLATURAN GUAHAN 1999 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Substitute Bill No. 348 (LS), "AN ACT TO ADD ARTICLE 1A TO CHAPTER 3 OF TITLE 16 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS," returned without approval of I Maga'lahen Guahan, was reconsidered by I Liheslaturan Guahan and after such consideration, did agree, on the 29th day of December, 1999, to pass said bill notwithstanding the veto of I Maga'lahen Guahan by a vote of Twelve (12) members.

Attested: JOANNE M.S. BROWN Senator and Legislative Secretary	ANTONIO R. UNPINGCO Speaker
This Act was received by I Maga'lahen Guaha 1999, ato'clockM.	Do 2 A Fred F. Ducorps
APPROVED:	/ Assistant Staff Officer Maga'lahi's Office
CARL T. C. GUTIERREZ I Maga'lahen Guahan	
Date:	
Public Law No.	

MINA'BENTE SINGKO NA LIHESLATURAN GUÅHAN 1999 (FIRST) Regular Session

Bill No. 348 (LS)

As substituted by the Author on the Floor and amended.

Introduced by:

L. F. Kasperbauer

A. C. Blaz

E. C. Bermudes

F. B. Aguon, Jr.

J. M.S. Brown

E. B. Calvo

M. G. Camacho

Mark Forbes

A. C. Lamorena, V

C. A. Leon Guerrero

K. S. Moylan

V. C. Pangelinan

J. C. Salas

S. A. Sanchez, II

A. R. Unpingco

AN ACT TO ADD ARTICLE 1A TO CHAPTER 3 OF TITLE 16 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS.

- 1 BE IT ENACTED BY THE PEOPLE OF GUAM:
- 2 **Section 1.** Article 1A is *added* to Chapter 3 of Title 16 of the Guam Code
- 3 Annotated to read as follows:

1	"Article 1A.
2	Graduated Drivers Licenses.
3	Section 3A100. Legislative Findings and Intent.
4	Section 3A101. Effective Date.
5	Section 3A102. Definitions.
6	Section 3A103. Applicability and Exceptions.
7	Section 3A104. Stage 1: Learner's Permit.
8	Section 3A104a. Administrative Provisions for Stage 1:
9	Learner's Permit.
10	Section 3A105. Stage 2: Intermediate License.
11	Section 3A105a. Administrative Provisions for Stage 2:
12	Intermediate License.
13	Section 3A106. Stage 3: Full Licensure.
14	Section 3A107. Administrative Rules and Regulations.
15	Section 3A100. Legislative Findings and Intent. I Liheslaturan
16	Guåhan finds momentum continues to build for the adoption of
17	graduated driver licensing systems. Recent releases from the National
18	Highway Traffic Safety Administration ('NHTSA') and the National
19	Transportation Safety Board ('NTSB') clearly indicate that their
20	programs will emphasize graduated licensing as a measure to improve
21	traffic safety for new drivers and drivers who are under the age of
22	twenty-one (21).
23	The NHTSA encourages states to implement a graduated driver
24	licensing system to ease young drivers and new drivers into the driving

environment through more controlled exposure to progressively more difficult driving experiences or driver licensing stages, prior to full licensure.

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To address these problems, NHTSA and the American Association of Motor Vehicle Administrators ('AAMVA') developed an entry-level driver licensing system. It consists of three (3) distinct stages, named by the type of license possessed at each stage: learner's permit, intermediate (provisional) license, and full license. Young drivers are required to demonstrate responsible driving behavior in each stage of licensing before advancing to the next. This legislation is modeled after those recommendations.

In recent years graduated and provisional licensing laws have been enacted in several States and the trend is continuing. Several other States have introduced legislation to implement graduated licensing requirements. To be effective, graduated licensing must be coordinated with driver education. Graduated licensing, in combination with improved driver education, holds promise as a way to provide positive incentives for new drivers to drive safely.

It is the intent of *I Liheslaturan Guåhan* to implement Graduated Drivers Licensing for Guam for all new licensees obtaining a drivers license after June 30, 2000. In doing so *I Liheslaturan Guåhan* affirms that a driver's license is a privilege, *not* a right and such privilege, for the safety of all who use our roadways should only be extended through demonstrated driving experience.

Section 3A101. Effective Date. The Graduated Licensing requirements of this Article shall be effective on June 30, 2000.

Section 3A102. Definitions. Definitions as used in this Article include:

- (a) 'Zero Tolerance' for Alcohol means a Blood Alcohol Content ('BAC') of 0.02 percent or less while driving. Although an alcohol free driver is desirable, 0.02% BAC is the accepted level required by the National Highway Traffic Safety Administration to account for certain medical conditions, such as certain forms of diabetes mellitus in which the bodies of some individuals afflicted with this disease may naturally produce small quantities of alcohol during the metabolism of carbohydrates.
 - (b) 'BAC' means Blood Alcohol Content.
- (c) 'Drivers Education' means a course of instruction approved by the Director of the Department of Revenue and Taxation for the purpose of providing prospective licensed drivers with a general knowledge of traffic laws, motor vehicle safety and safe operation of a motor vehicle.

Section 3A103 Applicability and Exceptions. This Article shall apply to all new prospective driver's licensees. The Director of the Department of Revenue and Taxation shall exempt licensees who have received a valid drivers license from any state, territory or possession of the United States or from countries that have been determined use prudent and acceptable drivers licensing standards. All individuals possessing a learner's permit on June 30, 2000, shall be required to complete the licensing requirements of this Article. All license holders under the age of eighteen (18) on June 30, 2000 shall retain their full licensure privileges.

Section 3A104. Stage 1: Learner's Permit. The following are the requirements to obtain and for the use of a Learner's Permit:

- (a) the minimum age for a learner's permit is fifteen and one-half (15 1/2) years, candidates for a Learner's Permit are required to pass vision and written knowledge tests, including rules of the road and traffic signs and signals;
- (b) permit holders under the age of eighteen (18) years must be accompanied by a parent or adult guardian who is a fully licensed driver at all times while driving; (In the event that the permit holder does *not* have a parent or guardian who is a fully licensed driver, that parent or guardian may designate, during the application process for a Learner's Permit, a responsible adult who is a fully licensed driver who either is twenty-one (21) years of age or older, or the permit holder's spouse to accompany the permit holder while driving.);

(c) permit holders over the age of eighteen (18) years must be accompanied by a licensed driver who is either twenty-one (21) years of age or older, or the permit holder's spouse at all times while driving, *except* for United States military personnel while on their work duty schedule or married persons;

- (d) permit holders under the age of eighteen (18) years must have the permit holder's parent, guardian or designee certify that the permit holder has completed at least fifty (50) hours of supervised driving, ten (10) hours of which must be during night hours after 7:00 p.m.; and
- (e) Zero Tolerance for Alcohol: permit holders must *not* have a blood alcohol content that exceeds 0.02 at any time while driving. Permit holders must *not* be at fault in any collision and remain conviction free of all traffic and motor vehicle code violations for six (6) consecutive months to move to Stage 2.

Section 3A104a. Administrative Provisions for Stage 1: Learner's Permit.

(a) The Department of Revenue and Taxation shall ensure that Stage 1 Learner's Permits are distinctive from other driver's licenses, and all vehicles driven by the permit holder must be adequately insured to cover the permit holder for liability consistent with the mandatory liability insurance provisions of Chapter 19 of Title 16 of the Guam Code Annotated.

1 (b) Law enforcement officers shall report all violations to
2 the Department of Revenue and Taxation within ten (10) working
3 days of the violation. Upon a receipt of a report of a violation by
4 the Department, the permit holder who has violated any of the
5 provisions of this Act shall not advance to the next stage of
6 licensure for an additional period of six (6) months, subject to the
7 Administrative Rules and Regulations required by this Act.

Section 3A105. Stage 2: Intermediate License. The following are the requirements to obtain and for the use of an Intermediate License:

- (a) the minimum age for an Intermediate License is sixteen (16) years; candidates for an Intermediate License are required to pass a behind-the-wheel, on-road test to obtain an Intermediate License;
- (b) must have completed a Driver's Education course approved by the Department of Revenue and Taxation to obtain an Intermediate license; *and*
- (c) Zero Tolerance for Alcohol: Intermediate Licensees must *not* have a blood alcohol content that exceeds 0.02 at any time while driving (Intermediate Licensees under the age of eighteen (18) years must be accompanied by a parent or adult guardian who is a fully licensed driver at all times while driving between the hours of 10:00 p.m. and 6:00 a.m. on weeknights and 12:00 a.m. and 6:00 a.m. on weekend nights, *except* while driving

to and from work. The driver must show proof of employment. In the event that the Intermediate Licensee does *not* have a parent or guardian who is a fully licensed driver, that parent or guardian may designate, during the application process for an Intermediate license, a responsible adult who is a fully licensed driver who is either twenty-one (21) years of age or older, or the permit holder's spouse to accompany the Intermediate Licensee while driving.);

- (d) Intermediate Licensees over the age of eighteen (18) years must be accompanied by a licensed driver who is either twenty-one (21) years of age or older, or the permit holder's spouse at all times while driving between 12:00 a.m. and 6:00 a.m. nightly, except while driving to and from work (The driver must show proof of employment.); and
- (e) the Intermediate Licensee must *not* be at fault in any collision and remain conviction free of all traffic and motor vehicle code violations for twelve (12) consecutive months to move to Stage 3.

Section 3A105a. Administrative Provisions for Stage 2: Intermediate License. The Department of Revenue and Taxation shall ensure that Stage 2 Intermediate Licenses are distinctive from other driver's licenses, and all vehicles driven by the Intermediate Licensee must be adequately insured to cover the Intermediate Licensee for liability consistent with the mandatory liability insurance provisions of Chapter 19 of Title 16, Guam Code Annotated.

Law enforcement officers shall report all violations to the Department of Revenue and Taxation within ten (10) working days of the violation. Upon a receipt of a report of a violation by the Department, the permit holder who has violated any of the provisions of this Act shall *not* advance to the next stage of licensure for an additional period of six (6) months, *subject* to the Administrative Rules and Regulations required by this Act.

Section 3A106. Stage 3: Full Licensure. The following are the requirements to obtain full licensure:

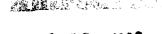
- (a) a full licensee must be at least Seventeen (17) years of age; and
- (b) must have completed the intermediate licensing stage or be exempt under the provisions of §3A103 as a result of possessing a valid drivers license from any state, territory or possession of the United States, or from countries that have been determined use prudent and acceptable drivers licensing standards, in which case the provisions of Chapter 3 shall apply. The Director may waive the requirements of §§3A104 and 3A105 *if* it can be determined that through prior driving experience, an applicant meets the safe driving experience requirements for full licensure, but may, *however*, require passage of a written examination on the traffic laws of Guam.

The Director of Revenue and Taxation may, upon suspension of any full license by operation of law, require that such licensee upon completion of the suspension period, revert to Stage 2: Intermediate licensing, as a condition for reinstatement of full licensure privileges.

Section 3A107. Administrative Rules and Regulations.

The Department of Revenue and Taxation and government law enforcement agencies shall develop rules and regulations pursuant to the Administrative Adjudication Law, including provisions of fees charged to Permit Holders and Intermediate Licensees and enforcement of all the provisions of this Act. The Department shall submit such rules and regulations to *I Liheslaturan Guåhan* by March 31, 2000."

Section 2. To facilitate its implementation consistent with the provisions of Article 1 of Chapter 3 of Title 16 of the Guam Code Annotated, the Compiler of Laws is authorized to renumber and codify the provisions of this Act consistent with its intent.



MINA'BENTE SINGKO NA LIHESLATURAN GUAHAN 1999 (FIRST) Regular Session

Bill No. 348 (LS)

Introduced by:

L. F. Kasperbauer

AN ACT TO ADD ARTICLE 1A TO CHAPTER 3 OF TITLE 16 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS, AND TO CITE THIS ACT AS "THE RESPONSIBLE DRIVERS ACT."

1	BE IT ENACTED BY THE PEOPLE OF GUAM:
2	Section 1. Article 1A is hereby added to Chapter 3 of Title 16 of the
3	Guam Code Annotated to read as follows:
4	"Article 1A.
5	Graduated Drivers Licenses.
6	Section 3A100. Legislative Findings and Intent.
7	Section 3A101. Effective Date.
8	Section 3A102. Definitions.
9	Section 3A103. Applicability and Exceptions.
10	Section 3A104. Stage 1: Learner's Permit.
11	Section 3A104a. Administrative Provisions for Stage 1:
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13	Section 3A105. Stage 2: Intermediate License.

Section 3A105a. Administrative Provisions for Stage 2:
Intermediate License.
Section 3A106. Stage 3: Full Licensure.

Section 3A107. Administrative Rules and Regulations.

Section 3A100. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds momentum continues to build for the adoption of graduated driver licensing systems. Recent releases from the National Highway Traffic Safety Administration ('NHTSA') and the National Transportation Safety Board ('NTSB') clearly indicate that their programs will emphasize graduated licensing as a measure to improve traffic safety for new drivers, and drivers who are under the age of twenty-one (21).

The NHTSA encourages States to implement a graduated driver licensing system to ease young drivers and new drivers into the driving environment through more controlled exposure to progressively more difficult driving experiences or driver licensing stages, *prior to* full licensure.

Authorities attribute the problems of new drivers, especially younger drivers, to inexperience and inadequate driving skills, excessive driving during high risk hours - *especially* nighttime, risk-taking, poor judgment and poor decision making. It also is believed that considerable experience is required, after initial licensing, before a new driver achieves dependable driving know-how, skill and judgment.

To address these problems, NHTSA and the American Association of Motor Vehicle Administrators ('AAMVA') developed an entry-level driver licensing system. It consists of three (3) distinct stages, named by the type of license possessed at each stage: learner's permit, intermediate (provisional) license and full license. Young drivers are required to demonstrate responsible driving behavior in each stage of licensing before advancing to the next. This legislation is modeled after those recommendations.

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Section 3A101. Effective Date. The Graduated Licensing requirements of this Article shall be effective on January 1, 2000.

Section 3A102. Definitions. Definitions as used in this Article include:

- (a) 'Zero Tolerance for Alcohol' means a BAC of 0.02 percent or less while driving. Although an alcohol free driver is desirable, 0.02 percent BAC is the accepted level required by the National Highway Traffic Safety Administration to account for certain medical conditions, such as certain forms of diabetes mellitus in which the bodies of some individuals afflicted with this disease may naturally produce small quantities of alcohol during the metabolism of carbohydrates.
 - (b) 'BAC' means Blood Alcohol Content.
- (c) 'Drivers Education' means a course of instruction approved by the Director of the Department of Revenue and Taxation for the purpose of providing prospective licensed drivers with a general knowledge of traffic laws, motor vehicle safety and safe operation of a motor vehicle.

Section 3A103. Applicability and Exceptions. This Article shall apply to all new, prospective driver's licensees. The Director of the Department of Revenue and Taxation shall exempt licensees who are over the age of eighteen (18) and have received a valid drivers license from any State, territory or possession of the United States of America, or from countries that have been determined to use prudent and acceptable drivers licensing standards. All individuals possessing a learner's permit on January 1, 2000, shall be required to complete the

licensing requirements of this Article. All license holders under the age
of eighteen (18) on January 1, 2000, shall retain their full licensure
privileges.

Section 3A104. Stage 1: Learner's Permit. The following are
the requirements to obtain, and for the use of a Learner's Permit:

- (a) the minimum age for a Learner's Permit is fifteen and one-half (15 1/2);
- (b) candidates for a Learner's Permit are required to pass vision and written knowledge tests, including rules of the road and traffic signs and signals;
- (c) permit holders under the age of eighteen (18) must be accompanied by a parent, or adult guardian, who is a fully licensed driver at all times while driving (In the event that the permit holder does *not* have a parent or guardian who is a fully licensed driver, that parent or guardian may designate, during the application process for a Learner's Permit, a responsible adult who is a fully licensed driver who is twenty-one (21) years of age or older to accompany the permit holder while driving.);
- (d) permit holders over the age of eighteen (18) must be accompanied by a licensed driver who is twenty-one (21) years of age or older at all times while driving;
- (e) permit holders under the age of eighteen (18) must have that person's parent, guardian or designee certify that the permit holder has completed at least fifty (50) hours of supervised

1	driving, ten (10) hours of which must be during night hours after
2	7:00 p.m.;
3	(f) zero tolerance for alcohol: permit holders must not have
4	consumed alcohol within four (4) hours prior to driving (Blood
5	Alcohol Content below 0.02 percent); and
6	(g) permit holders must not be at fault in any collision and
7	remain conviction free for six (6) consecutive months to move to
8	Stage 2.
9	Section 3A104a. Administrative Provisions for Stage 1:
10	Learner's Permit. (a) The Department of Revenue and Taxation
11	shall ensure that Stage 1 Learner's Permits are distinctive from
12	other driver's licenses; and
13	(b) All vehicles driven by the permit holder must be
14	adequately insured to cover the permit holder for liability
15	consistent with the mandatory liability insurance provisions of
16	Chapter 19 of Title 16 of the Guam Code Annotated.
17	Section 3A105. Stage 2: Intermediate License. The following
18	are the requirements to obtain, and for the use of an Intermediate
19	License:
20	(a) the minimum age for an Intermediate License is
21	sixteen (16);
22	(b) candidates for an Intermediate License are required to
23	pass a behind-the-wheel, on-road test to obtain an Intermediate
24	License;

- (c) a candidate must have completed a Driver's Education Course approved by the Department of Revenue and Taxation to obtain an Intermediate License;
- (d) zero tolerance for alcohol: Intermediate Licensees must not have consumed alcohol within four (4) hours prior to driving (Blood Alcohol Content below 0.02 percent);
- (e) Intermediate Licensees under the age of eighteen (18) must be accompanied by a parent or adult guardian who is a fully licensed driver at all times while driving between the hours of 10:00 p.m. and 6:00 a.m. on weeknights, and 12:00 a.m. and 6:00 a.m. on weekend nights (In the event that the Intermediate Licensee does *not* have a parent or guardian who is a fully licensed driver, that parent or guardian may designate, during the application process for an Intermediate License, a responsible adult who is a fully licensed driver who is twenty-one (21) years of age or older to accompany the Intermediate Licensee while driving.);
- (f) Intermediate Licensees over the age of eighteen (18) must be accompanied by a licensed driver over the age of twenty-one (21) at all times while driving between 12:00 a.m. and 6:00 a.m. nightly; and
- (g) the Intermediate Licensee must *not* be at fault in any collision and remain conviction free for twelve (12) consecutive months to move to Stage 3.

1	Section 3A105a. Administrative Provisions for Stage 2:
2	Intermediate License. (a) The Department of Revenue and
3	Taxation shall ensure that Stage 2 Intermediate Licenses are
4	distinctive from other driver's licenses; and
5	(b) all vehicles driven by the Intermediate Licensee must
6	be adequately insured to cover the Intermediate Licensee for
7	liability consistent with the mandatory liability insurance
8	provisions of Chapter 19 of Title 16 of the Guam Code Annotated.
9	Section 3A106. Stage 3: Full Licensure. The following are
10	the requirements to obtain full licensure:
11	(a) A full licensee must be at least eighteen (18) years of
12	age;
13	(b) must have completed the intermediate licensing stage
14	or be exempt under the provisions of §3A102 as a result of
15	possessing a valid drivers license from any State, territory or
16	possession of the United States of America, or from countries that
17	have been determined to use prudent and acceptable drivers
18	licensing standards, in which case the provisions of Chapter 3
19	shall apply (The Director may waive the requirements of §§3A104
20	and 3A105 if the Director can be determined that through prior
21	driving experience, an applicant meets the safe driving experience
22	requirements for full licensure, but may, however, require passage
23	of a written examination on the traffic laws of Guam.); and

(c) the Director of Revenue and Taxation may, upon suspension of any full license by operation of law, require that such licensee, upon completion of the suspension period, revert to 'Stage 2: Intermediate Licensing' as a condition for reinstatement of full licensure privileges.

Section 3A107. Administrative Rules and Regulations.

The Department of Revenue and Taxation shall develop rules and regulations pursuant to the Administrative Adjudication Law, including provisions of fees charged to Permit Holders and Intermediate Licensees, and shall submit such rules and regulations to *I Liheslaturan Guåhan* by September 1, 1999."

Overillen

I MINA' BENTE SINGKO NA LIHESLATURAN GUAHAN

1999 (FIRST) Regular Session

Date: 12/29/99

VOTING SHEET

Question: Notwithstanding the objection of the Governor					
NAME	YEAS	NAYS	NOT VOTING/ ABSTAINED	OUT DURING ROLL CALL	ABSENT
AGUON, Frank B., Jr.		V			0
BERMUDES, Eulogio C.					eferale
BLAZ, Anthony C.		_		V et an	by a plan
BROWN , Joanne M.S.	V				
CALVO, Eduardo B. /	V				
CAMACHO, Marcel G.	V				
FORBES, Mark	V				
KASPERBAUER, Lawrence F.					
LAMORENA, Alberto C., V	V				
LEON GUERRERO, Carlotta A.					
MOYLAN, Kaleo Scott	V				
PANGELINAN, Vicente C.					
SALAS, John C.	V				
SANCHEZ, Simon A., II					
UNPINGCO, Antonio R.					
TOTAL	12				
CERTIFIED TRUE AND CORRECT:			*	3 Passes = No	vote
Clerk of the Legislature			E	A = Excused At	sence



NOV 26 1999

The Honorable Antonio R. Unpingco Speaker I Mina'Bente Singko na Liheslaturan Guåhan Twenty-Fifth Guam Legislature Guam Legislature Temporary Building 155 Hesler Street Hagåtña, Guam 96910

Dear Speaker Unpingco:

OFFICE OF THE LEGISLATIVE SECRETARY
ACKNOWLEDGMENT RECEIPT
Received By 1286
Time 2:37pm
Data 11.26.99

Office of the Speaker ANTONIO R. UNPINGCO			
Date: Time:	11 0 × 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		
Rec'd by	Y: - Minicalion		
Print Na 1525)	me allongation		

Enclosed please find Substitute Bill No. 348 (LS) "AN ACT TO ADD ARTICLE 1A TO CHAPTER 3 OF TITLE 16 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS," which I have vetoed.

Although the premise of this legislation is laudatory, the actual bill is fundamentally flawed in two respects. First of all, the legislation is so awkwardly written it's language would damage the integrity of the regulatory process for driver's licenses. For example, the standards proposed for a Stage 1 Learner's Permit do not require any formal driver's education by a licensed Instead, the bill provides that permit holder's parent, driving instructor. guardian or designee certify that the permit holder has completed at least 50 hours of supervised driving. However, there is no requirement that this parent or guardian be themselves a licensed driver. The Legislature is therefore creating a situation where persons without a drivers license could certify the drivers training of people receiving Stage 1 Learners Permit. this same vein, the bill allows holders of Stage 1 Learners Permits to operate vehicles provided their spouse accompanies them. There is though no requirement that the accompanying spouse hold a drivers license. Legislature is creating a situation for the validation of the privileges of Stage 1 Learners Permits by persons who don't have drivers licenses.

Beyond this consideration is the glaring absence of any funding for the creation of this Graduated Driver's License Program. Throughout this year, you and your colleagues have claimed to be in favor of reducing government in order to minimize expenses. Despite such claims, you impose on the Department of Revenue & Taxation this unfunded mandate which steps up the

Speaker/SB348/veto November, 1999 - Page 2

complexity of the regulatory process. By taking this approach, you are expanding government functions and creating new operational funding shortfalls. Having not even adopted an annual budget for the government of the Guam, I would have hoped that the Legislature would have restrained itself from worsening an already uncertain budget situation. Unfortunately, such restraint or sense of responsibility seems to be absent in this bill.

Very truly yours,

Carl T. C. Gutierrez
I Maga'Lahen Guåhan
Governor of Guam

Attachment:

copy attached for signed bill or overridden bill

original attached for vetoed bill

cc:

The Honorable Joanne M. S. Brown

Legislative Secretary

MINA'BENTE SINGKO NA LIHESLATURAN GUAHAN 1999 (FIRST) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Substitute Bill No. 348 (LS) "AN ACT TO ADD ARTICLE 1A TO CHAPTER 3 OF TITLE 16 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS," was on the 9th day of November, 1999, duly and regularly passed.

Acting Speaker

MINA'BENTE SINGKO NA LIHESLATURAN GUÅHAN 1999 (FIRST) Regular Session

Bill No. 348 (LS)

As substituted by the Author on the Floor and amended.

Introduced by:

L. F. Kasperbauer

A. C. Blaz

E. C. Bermudes

F. B. Aguon, Jr.

J. M.S. Brown

E. B. Calvo

M. G. Camacho

Mark Forbes

A. C. Lamorena, V

C. A. Leon Guerrero

K. S. Moylan

V. C. Pangelinan

J. C. Salas

S. A. Sanchez, II

A. R. Unpingco

AN ACT TO ADD ARTICLE 1A TO CHAPTER 3 OF TITLE 16 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- **Section 1.** Article 1A is *added* to Chapter 3 of Title 16 of the Guam Code
- 3 Annotated to read as follows:

1

1	"Article 1A.				
2	Graduated Drivers Licenses.				
3	Section 3A100. Legislative Findings and Intent.				
4	Section 3A101. Effective Date.				
5	Section 3A102. Definitions.				
6	Section 3A103. Applicability and Exceptions.				
7	Section 3A104. Stage 1: Learner's Permit.				
8	Section 3A104a. Administrative Provisions for Stage 1:				
9	Learner's Permit.				
10	Section 3A105. Stage 2: Intermediate License.				
11	Section 3A105a. Administrative Provisions for Stage 2:				
12	Intermediate License.				
13	Section 3A106. Stage 3: Full Licensure.				
14	Section 3A107. Administrative Rules and Regulations.				
15	Section 3A100. Legislative Findings and Intent. I Liheslaturan				
16	Guåhan finds momentum continues to build for the adoption of				
17	graduated driver licensing systems. Recent releases from the National				
18	Highway Traffic Safety Administration ('NHTSA') and the National				
19	Transportation Safety Board ('NTSB') clearly indicate that their				
20	programs will emphasize graduated licensing as a measure to improve				
21	traffic safety for new drivers and drivers who are under the age of				
22	twenty-one (21).				
23	The NHTSA encourages states to implement a graduated driver				
24	licensing system to ease young drivers and new drivers into the driving				

environment through more controlled exposure to progressively more difficult driving experiences or driver licensing stages, prior to full licensure.

Authorities attribute the problems of new drivers, especially younger drivers, to inexperience and inadequate driving skills, excessive driving during high risk hours - especially nighttime, risk-taking, poor judgment and poor decision making. It also is believed that considerable experience is required, after initial licensing, before a new driver achieves dependable driving know-how, skill and judgment.

To address these problems, NHTSA and the American Association of Motor Vehicle Administrators ('AAMVA') developed an entry-level driver licensing system. It consists of three (3) distinct stages, named by the type of license possessed at each stage: learner's permit, intermediate (provisional) license, and full license. Young drivers are required to demonstrate responsible driving behavior in each stage of licensing before advancing to the next. This legislation is modeled after those recommendations.

In recent years graduated and provisional licensing laws have been enacted in several States and the trend is continuing. Several other States have introduced legislation to implement graduated licensing requirements. To be effective, graduated licensing must be coordinated with driver education. Graduated licensing, in combination with improved driver education, holds promise as a way to provide positive incentives for new drivers to drive safely. It is the intent of *I Liheslaturan Guåhan* to implement Graduated Drivers Licensing for Guam for all new licensees obtaining a drivers license after June 30, 2000. In doing so *I Liheslaturan Guåhan* affirms that a driver's license is a privilege, *not* a right and such privilege, for the safety of all who use our roadways should only be extended through demonstrated driving experience.

Section 3A101. Effective Date. The Graduated Licensing requirements of this Article shall be effective on June 30, 2000.

Section 3A102. Definitions. Definitions as used in this Article include:

- (a) 'Zero Tolerance' for Alcohol means a Blood Alcohol Content ('BAC') of 0.02 percent or less while driving. Although an alcohol free driver is desirable, 0.02% BAC is the accepted level required by the National Highway Traffic Safety Administration to account for certain medical conditions, such as certain forms of diabetes mellitus in which the bodies of some individuals afflicted with this disease may naturally produce small quantities of alcohol during the metabolism of carbohydrates.
 - (b) 'BAC' means Blood Alcohol Content.
- (c) 'Drivers Education' means a course of instruction approved by the Director of the Department of Revenue and Taxation for the purpose of providing prospective licensed drivers with a general knowledge of traffic laws, motor vehicle safety and safe operation of a motor vehicle.

Section 3A103 Applicability and Exceptions. This Article shall apply to all new prospective driver's licensees. The Director of the Department of Revenue and Taxation shall exempt licensees who have received a valid drivers license from any state, territory or possession of the United States or from countries that have been determined use prudent and acceptable drivers licensing standards. All individuals possessing a learner's permit on June 30, 2000, shall be required to complete the licensing requirements of this Article. All license holders under the age of eighteen (18) on June 30, 2000 shall retain their full licensure privileges.

Section 3A104. Stage 1: Learner's Permit. The following are the requirements to obtain and for the use of a Learner's Permit:

- (a) the minimum age for a learner's permit is fifteen and one-half (15 1/2) years, candidates for a Learner's Permit are required to pass vision and written knowledge tests, including rules of the road and traffic signs and signals;
- (b) permit holders under the age of eighteen (18) years must be accompanied by a parent or adult guardian who is a fully licensed driver at all times while driving; (In the event that the permit holder does *not* have a parent or guardian who is a fully licensed driver, that parent or guardian may designate, during the application process for a Learner's Permit, a responsible adult who is a fully licensed driver who either is twenty-one (21) years of age or older, or the permit holder's spouse to accompany the permit holder while driving.);

(c) permit holders over the age of eighteen (18) years must be accompanied by a licensed driver who is either twenty-one (21) years of age or older, or the permit holder's spouse at all times while driving, *except* for United States military personnel while on their work duty schedule or married persons;

- (d) permit holders under the age of eighteen (18) years must have the permit holder's parent, guardian or designee certify that the permit holder has completed at least fifty (50) hours of supervised driving, ten (10) hours of which must be during night hours after 7:00 p.m.; and
- (e) Zero Tolerance for Alcohol: permit holders must *not* have a blood alcohol content that exceeds 0.02 at any time while driving. Permit holders must *not* be at fault in any collision and remain conviction free of all traffic and motor vehicle code violations for six (6) consecutive months to move to Stage 2.

Section 3A104a. Administrative Provisions for Stage 1: Learner's Permit.

(a) The Department of Revenue and Taxation shall ensure that Stage 1 Learner's Permits are distinctive from other driver's licenses, and all vehicles driven by the permit holder must be adequately insured to cover the permit holder for liability consistent with the mandatory liability insurance provisions of Chapter 19 of Title 16 of the Guam Code Annotated.

(b) Law enforcement officers shall report all violations to the Department of Revenue and Taxation within ten (10) working days of the violation. Upon a receipt of a report of a violation by the Department, the permit holder who has violated any of the provisions of this Act shall *not* advance to the next stage of licensure for an additional period of six (6) months, *subject* to the Administrative Rules and Regulations required by this Act.

Section 3A105. Stage 2: Intermediate License. The following are the requirements to obtain and for the use of an Intermediate License:

- (a) the minimum age for an Intermediate License is sixteen (16) years; candidates for an Intermediate License are required to pass a behind-the-wheel, on-road test to obtain an Intermediate License;
- (b) must have completed a Driver's Education course approved by the Department of Revenue and Taxation to obtain an Intermediate license; *and*
- (c) Zero Tolerance for Alcohol: Intermediate Licensees must *not* have a blood alcohol content that exceeds 0.02 at any time while driving (Intermediate Licensees under the age of eighteen (18) years must be accompanied by a parent or adult guardian who is a fully licensed driver at all times while driving between the hours of 10:00 p.m. and 6:00 a.m. on weeknights and 12:00 a.m. and 6:00 a.m. on weekend nights, *except* while driving

to and from work. The driver must show proof of employment. In the event that the Intermediate Licensee does *not* have a parent or guardian who is a fully licensed driver, that parent or guardian may designate, during the application process for an Intermediate license, a responsible adult who is a fully licensed driver who is either twenty-one (21) years of age or older, or the permit holder's spouse to accompany the Intermediate Licensee while driving.);

- (d) Intermediate Licensees over the age of eighteen (18) years must be accompanied by a licensed driver who is either twenty-one (21) years of age or older, or the permit holder's spouse at all times while driving between 12:00 a.m. and 6:00 a.m. nightly, except while driving to and from work (The driver must show proof of employment.); and
- (e) the Intermediate Licensee must *not* be at fault in any collision and remain conviction free of all traffic and motor vehicle code violations for twelve (12) consecutive months to move to Stage 3.

Section 3A105a. Administrative Provisions for Stage 2: Intermediate License. The Department of Revenue and Taxation shall ensure that Stage 2 Intermediate Licenses are distinctive from other driver's licenses, and all vehicles driven by the Intermediate Licensee must be adequately insured to cover the Intermediate Licensee for liability consistent with the mandatory liability insurance provisions of Chapter 19 of Title 16, Guam Code Annotated.

Law enforcement officers shall report all violations to the Department of Revenue and Taxation within ten (10) working days of the violation. Upon a receipt of a report of a violation by the Department, the permit holder who has violated any of the provisions of this Act shall *not* advance to the next stage of licensure for an additional period of six (6) months, *subject* to the Administrative Rules and Regulations required by this Act.

Section 3A106. Stage 3: Full Licensure. The following are the requirements to obtain full licensure:

- (a) a full licensee must be at least Seventeen (17) years of age; and
- (b) must have completed the intermediate licensing stage or be exempt under the provisions of §3A103 as a result of possessing a valid drivers license from any state, territory or possession of the United States, or from countries that have been determined use prudent and acceptable drivers licensing standards, in which case the provisions of Chapter 3 shall apply. The Director may waive the requirements of §\$3A104 and 3A105 if it can be determined that through prior driving experience, an applicant meets the safe driving experience requirements for full licensure, but may, *however*, require passage of a written examination on the traffic laws of Guam.

The Director of Revenue and Taxation may, upon suspension of any full license by operation of law, require that such licensee upon completion of the suspension period, revert to Stage 2: Intermediate licensing, as a condition for reinstatement of full licensure privileges.

Section 3A107. Administrative Rules and Regulations.

The Department of Revenue and Taxation and government law enforcement agencies shall develop rules and regulations pursuant to the Administrative Adjudication Law, including provisions of fees charged to Permit Holders and Intermediate Licensees and enforcement of all the provisions of this Act. The Department shall submit such rules and regulations to *I Liheslaturan Guåhan* by March 31, 2000."

Section 2. To facilitate its implementation consistent with the provisions of Article 1 of Chapter 3 of Title 16 of the Guam Code Annotated, the Compiler of Laws is authorized to renumber and codify the provisions of this Act consistent with its intent.





MINA' BENTE SINGKO NA LIHESLATURAN GUÅHAN TWENTY-FIFTH GUAM LEGISLATURE

155 Hesler Street, Hagatña, Guam 96910

November 15, 1999

The Honorable Carl T.C. Gutierrez I Maga'lahen Guåhan Ufisinan I Maga'lahi Hagåtña, Guam 96910

Dear Maga'lahi Gutierrez:

RECEIVED COVERNOR OF THE COVERNOR OF THE CONTRACT FILES

Transmitted herewith is Substitute Bill No. 348(LS) which was passed by I Mina'Bente Singko Na Liheslaturan Guåhan on November 9, 1999.

. Sincerely,

TOANNE M.S. BROWT

Senator and Legislative Secretary

Enclosure (1)

CLERK OF THE LEGISLATURE

TRANSMISSION CHECKLIST TO I MAGA'LAHEN GUAHAN
(Included in File w/ All Bills Transmitted)
BILL NO. 346(45)

FINAL PROOF-READING OF BLUEBACK COPY

	Initialed by: and Date:
	EXHIBITS ATTACHED CONFIRM NUMBER OF PAGES CAPTION ON CERTIFICATION MATCHES BILL CAPTION ENGROSSED SIGN"*" REMOVED FROM BILL 15 SENATORS IN SPONSORSHIP OR CONFIRM OTHERWISE CERTIFICATION SIGNED BY SPEAKER & LEGIS. SECRETARY
	EMERGENCY DECLARATION, if any
Conf	firmed By: Dated:
	HAND CARRY BILL IN BLUEBACK (ORIGINAL & COPY)
	TO THE GOVERNOR. (DANNY, ROBERT OR OTHERS)
	ACKNOWLEGED COPY W/ ORIGINAL BLUEBACK
	PLACED ON CLERK'S DESK. (Same copy given to Susan)
	FILED by: Danny, Robert or others



I MINA' BENTE SINGKO NA LIHESLATURAN GUAHAN

1999 (FIRST) Regular Session

Date: 11/9/99

VOTING SHEET

Question:				**************************************	
NAME	YEAS	NAYS	NOT VOTING/ ABSTAINED	OUT DURING ROLL CALL	ABSENT ROLL CAL
AGUON, Frank B., Jr.	V				
BERMUDES, Eulogio C.					<u></u>
BLAZ, Anthony C.	V				
BROWN , Joanne M.S.					
CALVO, Eduardo B.					EAL
CAMACHO, Marcel G.	V				
FORBES, Mark					
KASPERBAUER, Lawrence F.					
LAMORENA, Alberto C., V					
LEON GUERRERO, Carlotta A.	V				
MOYLAN, Kaleo Scott	V				
PANGELINAN, Vicente C.	V				
SALAS, John C.					FA
SANCHEZ, Simon A., II	V				
UNPINGCO, Antonio R.					
TOTAL	13				2
	_ _				
CERTIFIED TRUE AND CORREC	T:		,	* 3 Passes = No	
Clerk of the Legislature			E	EA = Excused A	Absence





MINA' BENTE SINGKO NA LIHESLATURAN GUAHAN TWENTY-FIFTH GUAM LEGISLATURE

155 Hesler Street, Hagatña, Guam 96910

October 28, 1999 (DATE)

Memorandum

To:

Senator_Lawrence F. Kasperbauer

From:

Clerk of the Legislature

Subject:

Report on Bill No. 348 (COR)

Pursuant to §7.04 of Rule VII of the 25th Standing Rules, transmitted herewith is a copy of the Committee Report on Bill No. 348 (COR), for which you are the prime sponsor.

Should you have any questions or need further information, please call the undersigned at 472-3464/5.

Attachment



COMMITTEE ON JUDICIARY, PUBLIC SAFETY, CONSUMER PROTECTION, AND HUMAN RESOURCES DEVELOPMENT

I Mina'Bente Singko na Liheslaturan Guåhan

JOHN CAMACHO SALAS, CHAIRMAN

October 28, 1999

The Honorable Antonio R. Unpingco, Speaker Mina' Bente Singko na Liheslaturan Guahan 155 Hesler Street Hagatna, Guam 96910

Dear Mr. Speaker:

The Committee on Judiciary, Public Safety, Consumer Protection & Human Resources Development to which was referred Bill No. 348, has had the same under consideration and now wishes to report back the same with the recommendation **TO DO PASS**.

The Committee votes are as follows:

To Do Pass

Not To Pass

Abstain

Other (Off-Island)

A copy of the Committee's report and other pertinent documents are attached for your reference and information.

Sincerely,

Senator John Camacho Salas

Chairman



SENATOR JOHN CAMACHO SALAS **CHAIRMAN**

COMMITTEE ON JUDICIARY, PUBLIC SAFETY, CONSUMER PROTECTION AND **HUMAN RESOURCES DEVELOPMENT**

VOTING SHEET

BILL NUMBER 348

TITLE AN ACT TO ADD A NEW ARTICLE 1A TO CHAPTER 3 OF TITLE 16, GCA, RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS. THIS ACT SHALL BE KNOWN AS THE RESPONSIBLE DRIVERS ACT

	TO DO PASS	NOT TO PASS	ABSTAIN	INACTIVE FILE
John C. Asla				~
John Camacho Salas, Chairman				
- Japan Japa	√			
Kalo o S. Ma ylan, Vice-Chairman		<i>(</i>		
(- 10/28/59	1/			
Arank B. Aguør, Jr., Member				
Joanne M.S. Brown , Member				
MM				
Mark Forbes, Member				
Alberto C. Lamorena V, Member			-	
Carlotta A. Leon Guerrero, Member				
Antonio R. Unpingco, Ex-Officio				
				

Committee on Judiciary, Public Safety, Consumer Protection and Human Resources Development Committee Report On Bill No. 348

Bill No. 348 (LS): An act to add Article 1a to Chapter 3 of Title 16 of the Guam Code Annotated, relative to the enactment of graduated driver's licenses for new drivers, and to cite this act as "The Responsible Drivers Act."

I. ATTENDANCE

See Attached Committee Report on Bill No. 132

II. MAIN SPONSORS

Senator Lawrence F. Kasperbauer, Vice Speaker

III. SYNOPIS

Bill No. 348 (LS) is a re-introduction of Substitute Bill No. 132 as passed by I Mina' Bente Singko Na Liheslaturan Guåhan and subsequently vetoed by the Governor. Bill No. 348 is identical to Substitute Bill No. 132.

IV. TESTIMONY

A Public Hearing was held on May 18, 1999 on Bill No. 132 which is identical to Bill No. 348. Documents pertaining to such Public Hearing are attached.

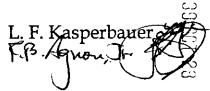
IV. FINDINGS AND RECOMMENDATION

The Committee on Judiciary, Public Safety, Consumer Protection and Human Resources Development finds Bill No. 348 (LS) is identical to Substitute Bill No. 132 as passed by I Mina' Bente Singko Na Liheslaturan Guåhan and subsequently vetoed by the Governor. The Committee further finds that author intends to introduce a substitute version of the Bill to address the objections of the Governor. Therefore, the Committee recommends **TO DO PASS** Bill No. 348 (LS).

MINA'BENTE SINGKO NA LIHESLATURAN GUÅHAN 1999 (FIRST) Regular Session

Bill No. 348 (LS)

Introduced by:



AN ACT TO ADD ARTICLE 1A TO CHAPTER 3 OF TITLE 16 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS, AND TO CITE THIS ACT AS "THE RESPONSIBLE DRIVERS ACT."

1	BE IT ENACTED BY THE PEOPLE OF GUAM:				
· 2	Section 1. Article 1A is hereby added to Chapter 3 of Title 16 of the				
3	Guam Code Annotated to read as follows:				
4	"Article 1A.				
5	Graduated Drivers Licenses.				
6	Section 3A100. Legislative Findings and Intent.				
7	Section 3A101. Effective Date.				
8	Section 3A102. Definitions.				
9	Section 3A103. Applicability and Exceptions.				
10	Section 3A104. Stage 1: Learner's Permit.				
11	Section 3A104a. Administrative Provisions for Stage 1:				
12	Learner's Permit.				
13	Section 3A105. Stage 2: Intermediate License.				

Section 3A105a. Administrative Provisions for Stage 2:
Intermediate License.
Section 3A106. Stage 3: Full Licensure.

Section 3A107. Administrative Rules and Regulations.

Section 3A100. Legislative Findings and Intent. I Liheslaturan Guåhan finds momentum continues to build for the adoption of graduated driver licensing systems. Recent releases from the National Highway Traffic Safety Administration ('NHTSA') and the National Transportation Safety Board ('NTSB') clearly indicate that their programs will emphasize graduated licensing as a measure to improve traffic safety for new drivers, and drivers who are under the age of twenty-one (21).

The NHTSA encourages States to implement a graduated driver licensing system to ease young drivers and new drivers into the driving environment through more controlled exposure to progressively more difficult driving experiences or driver licensing stages, *prior to* full licensure.

Authorities attribute the problems of new drivers, especially younger drivers, to inexperience and inadequate driving skills, excessive driving during high risk hours - especially nighttime, risk-taking, poor judgment and poor decision making. It also is believed that considerable experience is required, after initial licensing, before a new driver achieves dependable driving know-how, skill and judgment.

To address these problems, NHTSA and the American Association of Motor Vehicle Administrators ('AAMVA') developed an entry-level driver licensing system. It consists of three (3) distinct stages, named by the type of license possessed at each stage: learner's permit, intermediate (provisional) license and full license. Young drivers are required to demonstrate responsible driving behavior in each stage of licensing before advancing to the next. This legislation is modeled after those recommendations.

In recent years, graduated and provisional licensing laws have been enacted in several States, and the trend is continuing. Several other States have introduced legislation to implement graduated licensing requirements. To be effective, graduated licensing must be coordinated with driver education. Graduated licensing, in combination with improved driver education, holds promise as a way to provide positive incentives for new drivers to drive safely.

It is the intent of *I Liheslaturan Guåhan* to implement Graduated Drivers Licensing for Guam for all new licensees obtaining a drivers license after January 1, 2000. In doing so, *I Liheslaturan Guåhan* affirms that a driver's license is a privilege, *not* a right, and such privilege, for the safety of all who use our roadways should only be extended through demonstrated driving experience.

Section 3A101. Effective Date. The Graduated Licensing requirements of this Article shall be effective on January 1, 2000.

Section 3A102. Definitions. Definitions as used in this Article include:

- (a) 'Zero Tolerance for Alcohol' means a BAC of 0.02 percent or less while driving. Although an alcohol free driver is desirable, 0.02 percent BAC is the accepted level required by the National Highway Traffic Safety Administration to account for certain medical conditions, such as certain forms of diabetes mellitus in which the bodies of some individuals afflicted with this disease may naturally produce small quantities of alcohol during the metabolism of carbohydrates.
 - (b) 'BAC' means Blood Alcohol Content.
- (c) 'Drivers Education' means a course of instruction approved by the Director of the Department of Revenue and Taxation for the purpose of providing prospective licensed drivers with a general knowledge of traffic laws, motor vehicle safety and safe operation of a motor vehicle.

Section 3A103. Applicability and Exceptions. This Article shall apply to all new, prospective driver's licensees. The Director of the Department of Revenue and Taxation shall exempt licensees who are over the age of eighteen (18) and have received a valid drivers license from any State, territory or possession of the United States of America, or from countries that have been determined to use prudent and acceptable drivers licensing standards. All individuals possessing a learner's permit on January 1, 2000, shall be required to complete the

licensing requirements of this Article. All license holders under the age 1 of eighteen (18) on January 1, 2000, shall retain their full licensure 2 privileges. 3 Stage 1: Learner's Permit. The following are Section 3A104. 4 the requirements to obtain, and for the use of a Learner's Permit: 5 the minimum age for a Learner's Permit is fifteen and 6 one-half (151/2); 7 candidates for a Learner's Permit are required to pass 8 (b) 9 vision and written knowledge tests, including rules of the road 10 and traffic signs and signals; 11 permit holders under the age of eighteen (18) must be accompanied by a parent, or adult guardian, who is a fully 12 licensed driver at all times while driving (In the event that the 13 permit holder does not have a parent or guardian who is a fully 14 15 licensed driver, that parent or guardian may designate, during the 16 application process for a Learner's Permit, a responsible adult who 17 is a fully licensed driver who is twenty-one (21) years of age or 18 older to accompany the permit holder while driving.); 19 (d) permit holders over the age of eighteen (18) must be 20 accompanied by a licensed driver who is twenty-one (21) years of 21 age or older at all times while driving; 22 (e) permit holders under the age of eighteen (18) must 23 have that person's parent, guardian or designee certify that the

permit holder has completed at least fifty (50) hours of supervised

24

1	driving, ten (10) hours of which must be during hight hours after
2	7:00 p.m.;
3	(f) zero tolerance for alcohol: permit holders must not have
4	consumed alcohol within four (4) hours prior to driving (Blood
5	Alcohol Content below 0.02 percent); and
6	(g) permit holders must not be at fault in any collision and
7	remain conviction free for six (6) consecutive months to move to
8	Stage 2.
9	Section 3A104a. Administrative Provisions for Stage 1:
10	Learner's Permit. (a) The Department of Revenue and Taxation
11	shall ensure that Stage 1 Learner's Permits are distinctive from
12	other driver's licenses; and
13	(b) All vehicles driven by the permit holder must be
14	adequately insured to cover the permit holder for liability
15	consistent with the mandatory liability insurance provisions of
16	Chapter 19 of Title 16 of the Guam Code Annotated.
17	Section 3A105. Stage 2: Intermediate License. The following
18	are the requirements to obtain, and for the use of an Intermediate
19	License:
20	(a) the minimum age for an Intermediate License is
21	sixteen (16);
22	(b) candidates for an Intermediate License are required to
23	pass a behind-the-wheel, on-road test to obtain an Intermediate
24	License;

a candidate must have completed a Driver's Education (c) 1 Course approved by the Department of Revenue and Taxation to 2 obtain an Intermediate License; 3 zero tolerance for alcohol: Intermediate Licensees must 4 not have consumed alcohol within four (4) hours prior to driving 5 (Blood Alcohol Content below 0.02 percent); 6 Intermediate Licensees under the age of eighteen (18) 7 must be accompanied by a parent or adult guardian who is a fully 8 9 licensed driver at all times while driving between the hours of 10 10:00 p.m. and 6:00 a.m. on weeknights, and 12:00 a.m. and 6:00 11 a.m. on weekend nights (In the event that the Intermediate Licensee does not have a parent or guardian who is a fully 12 licensed driver, that parent or guardian may designate, during the 13 application process for an Intermediate License, a responsible 14 15 adult who is a fully licensed driver who is twenty-one (21) years 16 of age or older to accompany the Intermediate Licensee while 17 driving.); 18 Intermediate Licensees over the age of eighteen (18) (f) 19 must be accompanied by a licensed driver over the age of twenty-20 one (21) at all times while driving between 12:00 a.m. and 6:00 21 a.m. nightly; and 22

23

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(g) the Intermediate Licensee must *not* be at fault in any collision and remain conviction free for twelve (12) consecutive months to move to Stage 3.

1	Section 3A105a. Administrative Provisions for Stage 2:
2	Intermediate License. (a) The Department of Revenue and
3	Taxation shall ensure that Stage 2 Intermediate Licenses are
4	distinctive from other driver's licenses; and
5	(b) all vehicles driven by the Intermediate Licensee must
6	be adequately insured to cover the Intermediate Licensee for
7	liability consistent with the mandatory liability insurance
8	provisions of Chapter 19 of Title 16 of the Guam Code Annotated.
9	Section 3A106. Stage 3: Full Licensure. The following are
10	the requirements to obtain full licensure:
11	(a) A full licensee must be at least eighteen (18) years of
12	age;
13	(b) must have completed the intermediate licensing stage
14	or be exempt under the provisions of §3A102 as a result of
15	possessing a valid drivers license from any State, territory or
16	possession of the United States of America, or from countries that
17	have been determined to use prudent and acceptable drivers
18	licensing standards, in which case the provisions of Chapter 3
19	shall apply (The Director may waive the requirements of §§3A104
20	and 3A105 if the Director can be determined that through prior
21	driving experience, an applicant meets the safe driving experience
22	requirements for full licensure, but may, however, require passage
23	of a written examination on the traffic laws of Guam.); and

(c) the Director of Revenue and Taxation may, upon suspension of any full license by operation of law, require that such licensee, upon completion of the suspension period, revert to 'Stage 2: Intermediate Licensing' as a condition for reinstatement of full licensure privileges.

Section 3A107. Administrative Rules and Regulations.

The Department of Revenue and Taxation shall develop rules and regulations pursuant to the Administrative Adjudication Law, including provisions of fees charged to Permit Holders and Intermediate Licensees, and shall submit such rules and regulations to *I Liheslaturan Guåhan* by September 1, 1999."



COMMITTEE ON JUDICIARY, PUBLIC SAFETY, CONSUMER PROTECTION, AND HUMAN RESOURCES DEVELOPMENT

I Mina'Bente Singko na Liheslaturan Guåhan

JOHN CAMACHO SALAS, CHAIRMAN

June 10, 1999

The Honorable Antonio R. Unpingco
Speaker
Mina' Bente Singko na Liheslaturan Guahan
155 Hesler Street
Hagatna, Guam 96910

Dear Mr. Speaker:

The Committee on Judiciary, Public Safety, Consumer Protection & Human Resources Development to which was referred Bill No.132, has had the same under consideration and now wishes to report back the same with the recommendation **TO DO PASS**.

The Committee votes are as follows:

 To Do Pass
 4

 Not To Pass
 0

 Abstain
 0

 Other (Off-Island)
 1

A copy of the Committee's report and other pertinent documents are attached for your reference and information.

Sincerely,

Senator John Camacho Salas

Chairman



SENATOR JOHN CAMACHO SALAS

CHAIRMAN

COMMITTEE ON JUDICIARY, PUBLIC SAFETY, CONSUMER PROTECTION AND **HUMAN RESOURCES DEVELOPMENT**

BILL NUMBER 132

TITLE AN ACT TO ADD A NEW ARTICLE 1A TO CHAPTER 3 OF TITLE 16, GCA, RELATIVE . TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS. THIS ACT SHALL BE KNOWN AS THE RESPONSIBLE DRIVERS ACT

	TO DO PASS	NOT TO PASS	ABSTAIN	INACTIVE FILE
John C. Sh	-			
John Camacho Salas, Chairman				
	_			
Kaleo S. Moylan, Vice-Chairman				
Frank B. Aguon, Jr., Member				
Joanne M.S. Brown, Member				
Mark Forbes, Member				
	1			
Alberto Camorena V, Member				
adolla (1 - to-				
Carlotta A. Leon Guerrero, Member				
Antonio P. Unninggo Ev Officio				
Antonio R. Unpingco, Ex-Officio				
				

Committee on Judiciary, Public Safety, Consumer Protection, and Human Resources Development Committee Report on Bill 132 Publicly Heard Tuesday, May 18, 1999

Bill 132: An act to add a new Article 1A to Chapter 3 of Title 16, Guam Code Annotated, relative to the enactment of graduated driver's licenses for new drivers. This act shall be known as the Responsible Drivers Act. Senator L. Kasperbauer

I. ATTENDANCE

- Senator John C. Salas, Chairman
- Senator Kaleo S. Moylan, Co-Chairmain
- Senator Lawrence F. Kasperbauer, Member & Vice Speaker
- Senator Vicente C. Pangelinan

II. MAIN SPONSORS

Senator Lawrence F. Kasperbauer, Vice Speaker

III. SYNOPSIS

Bill 132 proposes to establish a 3 stage licensing process; the Learners Permit, the Intermediate License and Full Licensure. The bill changes the age from 16 years to 18 years of age for a full license.

IV. TESTIMONY

Joseph T. Duenas, Director of the Department of Revenue and Taxation, provided testimony on the bill. His written testimony outlined his concern that the bill's driving competency requirement for the "intermediate" and "full" license does not require a written test. For a new driver that is already 18 years of age, Mr. Duenas felt that the language is unclear how the intermediate stage is completed. He asked that his office and the office of the Vice Speaker work together to iron out the language to make the requirements clear. Further, Mr. Duenas expressed concern regarding the cost and modification to the present licensing system that the bill will require. He noted that some time would be needed to analyze the effects of the bill to their system and offered to provide additional comments at a future date. He further noted that the bill attempts to prohibit teenagers from driving after 10:00pm, along with some other restrictions, and felt that amending current statute would resolve those issues. He added that some jurisdictions have adopted this system and other have not because they are waiting to see how this works in other areas.

Senator Pangelinan noted that the AAA is targeting for national implementation. Their report indicates that 16 year olds of the 16-18 year old age group account for 45% of all accidents. States that have implemented a graduated program have found some positive results for that age group, but the report is not clear on all issues.

Mr. Duenas asked that perhaps we can accomplish these goals without further expense and is asking that they sit down and work out a solution. He again noted that some of the items in the bill could be accomplished by amending the current code.

Senator Kasperbauer noted that the bill did not intend to repeal the written test requirement.

V. COMMITTEE RECOMMENDATION

The Committee finds that in further discussion with the bill's author, Bill 132 does not repeal any current statute and therefore does not nullify the requirement of a written test. Further, as noted during the bill's hearing, its affect nationwide has been to reduce the number of accidents in the 16 - 18 year age group. The Committee feels that if this will help to prevent loss of life, it is a program worth implementing. Therefore, the Committee recommends **TO DO PASS** Bill 132.



MINA' BENTE SINGKO NA LIHESLATURAN GUÅHAN

Kumitean Areklamento, Reforman Gubetnamento Siha, Inetnon di Nuebu, yan Asunton Fidirat

Senadot Mark Forbes, Gehilu Kabisiyon Mayurat

APR 1 3 1999

MEMORANDUM

TO:

Chairman

Committee on Judiciary, Public Safety, Consumer Protection

and Human Resources Development

FROM:

Chairman

Committee on Rules, Government Reform, Reorganization

and Federal Affairs

SUBJECT:

Principal Referral – Bill No. 132

The above bill is referred to your Committee as the Principal Committee. In accordance with Section 6.04.05. of the Standing Rules, your Committee "shall be the Committee to perform the public hearing and have the authority to amend or substitute the bill, as well as report the bill out to the Body." It is recommended that you schedule a public hearing at your earliest convenience.

Please note that a Secondary referral of this bill has been made to the Committee on Housing, General Government Services and Foreign Affairs.

Thank you for your attention to this matter.

MARK FORBES

Attachment

MINA' BENTE SINGKO NA LIHESLATURAN GUÅHAN 1999 (FIRST) Regular Session Introduced:

MAR 0 4 1999

Bill No. 132 (200)

Introduced by:

L. F. Kasperbauer

A.C. Blaz

E.C. Bermudes 201

AN ACT TO ADD A NEW ARTICLE 1A TO CHAPTER 3 OF TITLE 16, GUAM CODE ANNOTATED RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS. THIS ACT SHALL BE KNOWN AS THE RESPONSIBLE DRIVERS ACT.

1 BE IT ENACTED BY THE PEOPLE OF GUAM: 2

Section 1. A new Article 1A is added to Chapter 3, of Title 16, 3

4 Guam Code Annotated to Read.

6

5

Article 1A

Graduated Drivers Licenses

8

7

- Legislative Findings and Intent. §3A100.
- 10 §3A101. Effective Date.
- 11 §3A102. **Definitions**
- Applicability and Exceptions. 12 §3A103.
- 13 §3A104. Stage 1: Learner's Permit.
- 14 §3A104a. Administrative Provisions for Stage 1: Learner's Permit.

Stage 2: Intermediate License. §3A105. 1 Administrative Provisions for Stage 2: Intermediate License. -§3A105a. Stage 3: Full Licensure. 3 §3A106. Administrative Rules and Regulations. §3A107. 5 §3A100. Legislative Findings and Intent. I Liheslaturan Guåhan 6 finds momentum continues to build for the adoption of graduated driver 7 licensing systems. Recent releases from the National Highway Traffic Safety 8 Administration (NHTSA) and the National Transportation Safety Board 9 (NTSB) clearly indicate that their programs will emphasize graduated 10 licensing as a measure to improve traffic safety for new drivers and drivers 11 12 who are under the age of twenty-one. The NHTSA encourages states to implement a graduated driver 13 licensing system to ease young drivers and new drivers into the driving 15 environment through more controlled exposure to progressively more 16 difficult driving experiences or driver licensing stages, prior to full licensure. 17 Authorities attribute the problems of new drivers, especially younger 18 drivers, to inexperience and inadequate driving skills, excessive driving 19 during high risk hours - especially nighttime, risk-taking, poor judgment, and 20 poor decision making. It also is believed that considerable experience is 21 required, after initial licensing, before a new driver achieves dependable 22

23 To address these problems, NHTSA and the American Association of Motor Vehicle Administrators (AAMVA) developed an entry-level driver 24 licensing system. It consists of three distinct stages, named by the type of 25 26 license possessed at each stage: learner's permit, intermediate (provisional)

driving know-how, skill and judgment.

- 1 license, and full license. Young drivers are required to demonstrate
- 2 responsible driving behavior in each stage of licensing before advancing to
- 3 the next. This legislation is modeled after those recommendations.
- 4- In recent years, graduated and provisional licensing laws have been
- 5 enacted in several states and the trend is continuing. Several other States
- 6 have introduced legislation to implement graduated licensing requirements.
- 7 To be effective, graduated licensing must be coordinated with driver
- 8 education. Graduated licensing, in combination with improved driver
- 9 education, holds promise as a way to provide positive incentives for new
- 10 drivers to drive safely.
- It is the intent of I Liheslaturan Guåhan to implement Graduated
- 12 Drivers Licensing for Guam for all new licensees obtaining a drivers license
- 13 after January 1, 2000. In doing so, I Liheslaturan Guåhan affirms that a
- 14 driver's license is a privilege, not a right and such privilege, for the safety of
- 15 all who use our roadways should only be extended through demonstrated
- 16 driving experience.
- §3A101. Effective Date. The Graduated Licensing requirements of
- this Article shall be effective on January 1, 2000.
- 19 §3A102. Definitions. Definitions as used in this Article include:
- 20 Zero Tolerance for Alcohol means a BAC of 0.02 percent or less
- 21 while driving. Although an alcohol free driver is desirable, 0.02% BAC is
- 22 the accepted level required by the National Highway Traffic Safety
- 23 Administration to account for certain medical conditions such as certain
- 24 forms diabetes mellitus in which the bodies of some individuals afflicted
- 25 with this disease may naturally produce small quantities of alcohol during
- 26 the metabolism of carbohydrates.

-

- BAC means Blood Alcohol Content.
- 2 Drivers Education means a course of instruction approved by the
- 3 Director of the Department of Revenue and Taxation for the purpose of
- 4- providing prospective licensed drivers with a general knowledge of traffic
- 5 laws, motor vehicle safety and safe operation of a motor vehicle.
- §3A103. Applicability and Exceptions. This Article shall apply to
- 7 all new prospective driver's licensees. The Director of the Department of
- 8 Revenue and Taxation may exempt licensees who are over the age of
- 9 Eighteen (18) and have received a valid drivers license from any state,
- 10 territory or possession of the United States or from countries that have been
- 11 determined use prudent and acceptable drivers licensing standards. All
- 12 individuals possessing a learner's permit on January 1, 2000, shall be
- 13 required to complete the licensing requirements of this Article. All license
- 14 holders under the age of Eighteen (18) on January 1, 2000, shall retain their
- 15 full licensure privileges.
- 16 §3A104. Stage 1: Learner's Permit. The following are the
- 17 requirements to obtain and for the use of a Learner's Permit:
- 18 (a) The minimum age for a learner's permit is Fifteen and one-half (15 1/2),
- 19 (b) Candidates for a Learner's Permit are required to pass vision and
- 20 knowledge tests, including rules of the road and traffic signs and
- 21 signals,
- 22 (c) Permit holders under the age of Eighteen (18) must be accompanied by
- a parent or adult guardian who is a fully licensed driver at all times
- while driving. In the event that the permit holder does not have a
- 25 parent or guardian who is a fully licensed driver, that parent or guardian
- may designate, during the application process for a Learner's Permit, a

-

1		responsible adult who is a fully licensed driver who is Twenty-one (21)				
2	-	years of age or older to accompany the permit holder while driving.				
3	(d)	Permit holders over the age of Eighteen (18) must be accompanied by a				
4 -		licensed driver who is Twenty-one (21) years of age or older at all				
5		times while driving,				
6	(e)	Permit holders under the age of Eighteen (18) must have his or her				
7		parent, guardian or designee certify that the permit holder has				
8		completed at least Fifty (50) hours of supervised driving, Ten (10)				
9		hours of which must be during night hours after 7:00 p.m.				
10	(f)	Zero Tolerance for Alcohol: Permit holders must not have consumed				
11		alcohol within four (4) hours prior to driving (Blood Alcohol Content				
12		below 0.02),				
13	(g)	Permit holders must not be at fault in any collision and remain				
14		conviction free for six (6) consecutive months to move to Stage 2,				
15						
16		§3A104a. Administrative Provisions for Stage 1: Learner's				
17	Per	mit.				
18	(a)	The Department of Revenue and Taxation shall ensure that Stage 1				
19		Learner's permits are distinctive from other driver's licenses, and				
20	(b)	All vehicles driven by the permit holder must be adequately insured to				
21		cover the permit holder for liability consistent with the mandatory				
22.		liability insurance provisions of Chapter 19 of Title 16, Guam Code				
23		Annotated.				
24						
25		§3A105. Stage 2: Intermediate License. The following are the				
26	requ	irements to obtain and for the use of an Intermediate License:				

- 1 (a) The minimum age for an Intermediate License is Sixteen (16),
- 2 (b) Candidates for an Intermediate License are required to pass a behind-
- 3 the-wheel, on-road test to obtain an Intermediate License,
- 4 (c) Must have completed a Driver's Education course approved by the
- 5 Department of Revenue and Taxation to obtain an Intermediate license,
- 6 (d) Zero Tolerance for Alcohol: Intermediate Licensees must not have
- 7 consumed alcohol within four (4) hours prior to driving (Blood Alcohol
- 8 Content below 0.02),
- 9 (e) Intermediate Licensees under the age of Eighteen (18) must be
- 10 accompanied by a parent or adult guardian who is a fully licensed
- driver at all times while driving between the hours of 10:00pm and
- 6:00am on week nights and 12:00 am and 6:00am on weekend nights.
- In the event that the Intermediate Licensee does not have a parent or
- guardian who is a fully licensed driver, that parent or guardian may
- designate, during the application process for an Intermediate license, a
- responsible adult who is a fully licensed driver who is Twenty-one (21)
- 17 years of age or older to accompany the Intermediate Licensee while
- 18 driving.
- 19 (f) Intermediate Licensees over the age of Eighteen (18) must be
- accompanied by a licensed driver over the age of Twenty-one (21) at all
- times while driving between 12:00am and 6:00am nightly,
- 22 (g) The Intermediate Licensee must not be at fault in any collision and
- remain conviction free for twelve (12) consecutive months to move to
- 24 Stage 3,
- §3A105a. Administrative Provisions for Stage 2: Intermediate
- 26 License.

- 1 (a) The Department of Revenue and Taxation shall ensure that Stage 2
- 2 Intermediate Licenses are distinctive from other driver's licenses, and
- 3 (b) All vehicles driven by the Intermediate Licensee must be adequately
- 4- insured to cover the Intermediate Licensee for liability consistent with
- 5 the mandatory liability insurance provisions of Chapter 19 of Title 16,
- 6 Guam Code Annotated.

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- 7 §3A106. Stage 3: Full Licensure. The following are the 8 requirements to obtain full licensure:
- 9 (a) A full licensee must be at least Eighteen (18) years of age.
- 10 (b) Must have completed the intermediate licensing stage or be exempt
 11 under the provisions of §3A102 as a result of possessing a valid
 12 drivers license from any state, territory or possession of the United
 13 States or from countries that have been determined use prudent and
 14 acceptable drivers licensing standards in which case the provisions
 15 of Chapter 3 shall apply.
 - (c) The Director of Revenue and Taxation may, upon suspension of any full license by operation of law, require that such licensee upon completion of the suspension period, revert to Stage 2: Intermediate licensing as a condition for reinstatement of full licensure privileges.
- §3A107. Administrative Rules and Regulations. The
 Department of Revenue and Taxation shall develop Rules and Regulations
 pursuant to the Administrative Adjudication Law including provisions of
 fees charged to Permit Holders and Intermediate Licensees and shall submit
 such Rules and Regulations to the Guam Legislature by September 1, 1999.

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PUBLIC HEARING REMINDER NOTICE

Committee on Judiciary, Public Safety, Consumer Protection & Human Resources Development

Bill 77: An act to amend Subsection (a) of 5116. Title 16, GCA, relative to curner safety and hazardous

Bill 120: An act to add a new 36102.1 of Chapter 36, Title 7, GCA, relative to allowing families to use a single petition for change of name.

Bill 123: An act to add a new Chapter 68 to Title 9, GCA, relative to unitation substance or drug offenses, Bill 125: An act to add a new 70.16 to Chapter 70, Title 9, GCA, retains to probabiling the fatheouse, branchings, scarriying and piercing on minors without the physical presence of a placent or legal guardian.

Bill 127: An act to add a new Chapter 47 to Title 9, GCA, relative to computer crune

Bill 129: An act to add a new 4121 4122 and 4123 to Chapter 4 of Tine 4, GCA, relative to the creation of personnel rules and regulations for pence officers.

Bill 131: An act to add a new Chapter 27 to Title 16, GCA, relative to professional driver training schools

Bill 132; An act to add a new Article 1A to Chapter Vot Tule 16, GCA, relative to the enactment of graduated driver's facenses for new drivers. This act shall be known as the Responsible Drivers Act,

Bill 143. An act to add anew Article 7 to Chapter 32 of Title 5, GCA, relative to requiring service and repair businesses that compensate their technicians, mechanics and other personnel by commission, dochose such information to the public.

Bill 148. An act to add a new 3346 to Article 3 of Chapter 3 of Title 16, GCA, relative to furning the speed of school bases to durty-five index per floor (35 MPH) regardless of the posted speed famil.

Bill 158: An act to add a new 3114 Chapter 3 Title 46 GCA relative to the creation of a numbering system

Ball 186: An act to allow the Superior Court of Guain to admit concrast and audio equipment in courtrooms, bringing the Judicial system to the public at large.

Tuesday, May 18, 1999, starting at 9:00 am, Legislature's Public Hearing Room See our ad in the Tuesday, May 11, 1999 issue of the PDN

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COMMITTEE ON JUDICIARY, PUBLIC SAFETY, CONSUMER PROTECTION, AND HUMAN RESOURCES DEVELOPMENT

I Mina'Bente Singko na Liheslaturan Guahan

JOHN CAMACHO SALAS, CHAIRMAN

PUBLIC HEARING AGENDA LEGISLATURE'S PUBLIC HEARING ROOM

Tuesday, May 18, 1999, 7:00 p.m.

Bill 77: An act to amend Subsection (a) of §5116, Title 16, Guam Code Annotated relative to carrier safety and hazardous material regulations. Senator C. Leon Guerrero

Bill 120: An act to add a new §36102.1 of Chapter 36, Title 7, Guam Code Annotated, relative to allowing families to use a single petition for change of name. Senator L. Kasperbauer

Bill 123: An act to add a new Chapter 68 to Title 9, Guam Code Annotated, relative to imitation substance or drug offenses. Senator L. Kasperbauer

Bill 125: An act to add a new §70.16 to Chapter 70, Title 9, Guam Code Annotated, relative to prohibiting the tattooing, brandings, scarifying and piercing on minors without the physical presence of a parent or legal guardian. Senator L. Kasperbauer

Bill 127: An act to add a new Chapter 47 to Title 9, Guam Code Annotated, relative to computer crimes. Senator L. Kasperbauer

Bill 129: An act to add a new §§4121 4122 and 4123 to Chapter 4 of Title 4, Guam Code Annotated, relative to the creation of personnel rules and regulations for peace officers. Senator L. Kasperbauer

Bill 131: An act to add a new Chapter 27 to Title 16, Guam Code Annotated, relative to professional driver training schools. Senator L. Kasperbauer

Bill 132: An act to add a new Article 1A to Chapter 3 of Title 16, Guam Code Annotated, relative to the enactment of graduated driver's licenses for new drivers. This act shall be known as the Responsible Drivers Act. Senator L. Kasperbauer

Bill 143: An act to add anew Article 7 to Chapter 32 of Title 5, Guam Code Annotated, relative to requiring service and repair businesses that compensate their technicians, mechanics and other personnel by commission, disclose such information to the public. Senator L. Kasperbauer

Bill 148: An act to add a new §3346 to Article 3 of Chapter 3 of Title 16, Guam Code Annotated, relative to limiting the speed of school buses to thirty-five miles per hour (35 MPH) regardless of the posted speed limit. Senator L. Kasperbauer

Bill 158: An act to add a new §3114 Chapter 3 Title 16 Guam Code Annotated relative to the creation of a numbering system for drivers licenses. Speaker A. Unpingco

Bill 186: An act to allow the Superior Court of Guam to admit cameras and audio equipment in courtrooms, bringing the Judicial system to the public at large. Senator M. Forbes



SENATOR JOHN CAMACHO SALAS CHAIRMAN

COMMITTEE ON JUDICIARY, PUBLIC SAFETY, CONSUMER PROTECTION AND HUMAN RESOURCES DEVELOPMENT

Testimony Sign In Sheet

Tuesday, May 18, 1999 Bill Number 132

Title

AN ACT TO ADD A NEW ARTICLE IA TO CHAPTER 3 OF TITLE 16, GCA, RELATIVE TO THE ENACTMENT OF GRADUATED DRIVER'S LICENSES FOR NEW DRIVERS. THIS ACT SHALL BE KNOWN AS THE RESPONSIBLE DRIVERS ACT

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KEVENUI GOVERNMENT OF GUAM

NUE AND TAXATION

JOSEPH T. DUENAS, Director / Direktat CARL E. TORRES, Deputy Director Sigunda Direktat

Gubetnamenton Guahan

May 18, 1999

MEMORANDUM

To:

Mark Forbes, Chairman

Committee on Judiciary, Public Safety, Consumer Protection

and Human Resources Development

From:

Joseph T. Duenas

Subject:

Bill No. 132

This bill establishes a three stage licensing process. The bill is evidently aimed at young, new drivers because the age requirements for going from one stage to another are clear. However, the driving competency requirements are unclear. Under § 3A105(a), (b) and (c) a candidate for an intermediate license must be 16 years old, "pass a behind-the-wheel, on the road test" and have completed a driver's education course. No written test is required. Under § 3A106(a) and (b) to obtain a full license, the licensee must be 18 years old and "have completed the intermediate licensing stage" or be exempt because the licensee was already licensed in another jurisdiction. No driving or written test is required. If a new driver is already older than 18, nothing states how the intermediate stage is completed. The language of the bill needs to be reworked to make clear the driving competency requirements and how the law applies to new adult drivers. The guidelines for progressing through the stages of licensing should be clearly delineated.

In addition, setting up a system for the additional processing of the various licenses would be costly. The Department would have to reprogram the current computer system in order to track the three types of licenses, including the tracking of a designated accompanying drivers for stages 1 and 2.

Since this bill substantial revamps the present licensing system, the Department would like time to make a more complete analysis of the bill and may want to submit additional comments at a future date. I do appreciate the opportunity to make these comments.

JOSEPH T. DUENAS

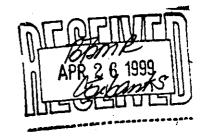


COMMITTEE ON JUDICIARY, PUBLIC SAFETY,-CONSUMER PROTECTION, AND HUMAN RESOURCES DEVELOPMENT

I Mina'Bente Singko na Liheslaturan Guahan

JOHN CAMACHO SALAS, CHAIRMAN

April 26, 1999



MEMORANDUM

To:

Director, Bureau of Budget & Management Research

From:

Senator John Camacho Salas

Subject:

Request for Fiscal Note

Please find attached Committee Bills 7, 26,77,120, 123, 125, 127, 129, 131, 132, 143, 148, 150, 158, 166, 174, 184, and 186 for which I respectfully request issuance of **Fiscal Notes**.

Your issuance of this fiscal note will be greatly appreciated. Thank you for your very kind assistance.

John Camacho Salas

Attachments